A regular meeting of the City Council was called to order by City Council President Gina-Louise Sciarra. At 7:02 p.m. on a roll call the following City Councilors were present:

- At-Large Councilor Gina-Louise Sciarra
- At-Large Councilor William H. Dwight
- Ward 1 Councilor Michael J. Quinlan, Jr.
- Ward 5 Councilor Alex Jarrett
- Ward 2 Councilor Karen Foster
- Ward 6 Councilor Marianne LaBarge
- Ward 3 Councilor James B. Nash
- Ward 7 Councilor Rachel Maiore
- Ward 4 Councilor John Thorpe

At 7:02 p.m., Councilor Sciarra convened the regular meeting. She announced that the meeting was being audio and video recorded.

Presentations

Presentation by Cooley Dickinson Health Care CEO Joanne Marqusee and Community Health and Government Relations Director Jeff Harness on COVID-19 Preparedness

Councilor Sciarra noted that representatives from the Cooley Dickinson Hospital – Cooley Dickinson Health Care Chief Executive Officer (CEO) Joanne Marqusee and Community Health and Government Relations Director Jeff Harness – were present to update councilors on COVID-19 preparedness activities at the community hospital. She stated her intention to take this agenda item out of order to accommodate the presenters. Councilor Sciarra thanked Marqusee and Harness on behalf of the council for CDH’s tireless work on behalf of the community.

Ms. Marqusee thanked the council for the opportunity to make a presentation and said she would take its appreciation back to staff. She gave an overview of the hospital’s COVID response. Administrators have been working really closely with Mayor Narkewicz and Public Health Director Merridith O’Leary as well as with other towns. One of the things that has really been proven during this crisis is how people come together in a time of crisis. They are all just trying to help each other and nobody says, ‘it’s not my job’ or ‘that’s not within my purview.’

She presented some figures reflecting the hospital’s activity. This morning, CDH had about a dozen COVID inpatients, about what they have had for the last several days whereas a week and a half ago they had as many as 15 to 17 and the projections were significantly higher, for a surge of 60 to 70 patients. They feel like the volume has plateaued for them and for western Mass and that, while they’re not quite at the peak yet and they expect it to continue, they certainly will not see the volume they were anticipating seeing.

To get ready for the predicted surges they worked very hard and quickly to create additional capacity – especially critical care capacity - since patients who are hospitalized are often quite sick. They were able to triple the capacity of their intensive care unit (ICU) and double the number of net surge beds. The fact that the additional capacity has not been needed says that hand hygiene, social distancing and masks have really been working. She has been asked what the City Council can do for them; she is very worried that if people in Western Mass hear that it is not as bad as they thought they will misinterpret that as being an invitation to relax restrictions and, if anything, it’s the opposite. We know from all over the world that there can be second waves and that it doesn’t take much to have a major new outbreak. They support everything the Mayor and the city has done to be ahead of the curve in terms of those restrictions.

In terms of collaboration that’s been heartening, CDH administrators have had regular communication with other hospitals around western Massachusetts. They talk at least once a week with the CEO’s of Baystate, Mercy, Holyoke and Berkshire and have all sorts of plans for how they can use each other. If the ICU at CDH is overwhelmed and Mercy has capacity, they would shift staff, equipment and patients there. That’s been a nice collaboration and it will continue.

Testing throughout the country was really limited as all sorts of different resources were needed –
viral media to transport the test, swabs, lab capacity etc. It was really frustrating for them and for everybody to have to restrict testing so much in the first few weeks. The good news is that they are in a better place so that, as of yesterday, they expanded the criteria for which people can get tested. They have doubled or tripled the capacity in their drive-through testing and increased the amount of on-site testing for the highest priority patients. Patients still have to check with their primary care provider and it is still restricted to those with symptoms but no longer restricted to those with symptoms who are also over a certain age or with comorbidities. Now, everyone who is in the hospital is being tested, including women coming in for childbirth. They will continue to try to expand the availability of testing and to have more of the needed supplies.

If somebody wants to get tested and doesn’t have a primary care provider (PCP), they can call the Call Center, which will connect people with PCP’s.

The other thing she wanted to raise is that they are getting concerned based on anecdotal accounts that people are staying away from care for COVID and non-COVID issues. They have done such a good job of telling people not to come to the hospital and to call their primary care provider that people are staying home and waiting too long to seek medical attention. They are seeing patients come in who are sicker than they should be because of the length of time they waited. They are trying to do a real community education to assure people they are here for them and not to be embarrassed to come in for issues other than COVID. The hospital has the capacity and has telephone and video capability in place. In terms of fear, if patients do have to come in they can do a lot by phone and video and have done a lot with their spaces to try to sequester those with COVID illness from others. If patients come into the emergency department without any respiratory issues they will be seen in a separate space from those who go to RED (respiratory ED). For outpatients, they have a special clinic - respiratory infection clinic (RIC) - so those going to their PCP for something else can be less concerned about being exposed. Also, visitors, patients and staff are all wearing masks. So while they want people to adhere to the stay at home order, it doesn’t mean stay at home if you are sick.

She wanted to say ‘thank you’ to a bunch of people, Ms. Marqusee continued. She thanked the city, adding that the community has been amazing. People are donating food for front-line workers, making financial contributions, donating supplies and personal protective equipment (PPE), etc. Most of all she wanted to thank the staff. She thinks the community recognizes how heroic they are being but what they don’t see is how creative and how flexible they are. People are being retrained to work in different areas, sometimes involving learning a different computer system or a new set of clinical protocols and sometimes not using their skill set. They needed some professional staff to go to the laundry room and distribute the amazing amount of gowns they need to get out every day. People are doing it and nobody is complaining.

As far as what they are doing for staff – first and foremost, they are trying to keep them safe. They were pretty early on in adopting a lot of the restrictions in terms of visitors coming in, wearing masks and infection control policies. They have reassigned many staff if their area was not busy. Many employees are working remotely if they can. If they can’t work remotely, they have a ‘waive security’ program so people know they can have up to eight weeks at full pay, not having to dip into their sick leave. For staff there is a lot of mental and emotional stress so they have a 24-hour employee assistance program (EAP). Staff can stay at a hotel on an intermittent basis and some people have taken advantage of that at the hospital’s expense.

She mentioned the call center and said she will be sure to get out information on that, on testing, and on how to make donations.

The pandemic’s financial impact is a difficult topic. The impact on CDH like all hospitals is really staggering. They obviously have tons of expenses that they wouldn’t usually have whether for training, PPE’s, extra supplies, renting vents, etc. Even larger is the lost revenue due to stopping elective procedures and outpatient services. The federal help they have received (CARES help) only makes up for about 10 days of their losses. That’s a drop in the bucket and they are all going to need to advocate strongly for lots of places that need dollars. Administrators are proud despite the financial troubles to have done the ‘waive security’ program and to have avoided pay cuts or furloughs.

In closing, she asked the public to do whatever they can do to keep up with social distancing and handwashing. They would like to start making plans for reopening. With that, she said she is
happy to answer questions.

Councilor LaBarge asked how they go about taking care of somebody with a disability, such as a hearing impairment, and somehow getting an interpreter for that person when there are restrictions on people coming in.

The good news is that they actually have remote interpreters they can bring in for any patient, including interpreters for the deaf, Ms. Marqusee confirmed. In general, it seems to work well. They have also translated a lot of materials, particularly communications about social distancing.

The technology is amazing, Mr. Harness agreed. Staff can wheel in a video. Their own staff can do interpretation for Spanish but they also will arrange for interpretation for other languages and ASL. They have also been in touch with Stavros to make sure people are getting the support they need.

They have a pretty restrictive visitor policy but there are some exceptions, Ms. Marqusee added: Somebody going through childbirth and inpatients who cannot appropriately articulate their needs to providers or who can’t understand instructions are allowed to be accompanied by someone.

Councilor Maiore asked Ms. Marqusee if she would reinforce the importance of the face covering order that has come out. She said she knows some people have concerns.

As she noted, they are very supportive of anything that can be done to reduce the spread, Ms. Marqusee reiterated. She stressed the need to be very clear that the face covering is not instead of other important restrictions like handwashing and maintaining social distance. It seems like it is helping and the literature says is helpful for protecting those wearers come in contact with.

CDH is accepting masks, Mr. Harness said. The hospital is able to wash them, package them and turn them over to Director O’Leary for distribution. For anyone out there who is good at sewing, they would love to get more so they can do more distribution.

The Call Center is open Monday through Friday from 8 a.m. to 6:30 p.m. and 8 a.m. to 5 p.m., Saturday and Sunday. The center can be accessed through the website or people can call 1-888-554-4234, Harness said.

Some doctors and other staff have been in touch with Northampton Housing Authority staff, skilled nursing facilities and other congregate living situations to offer recommendations for hygiene and other protocols to keep people in those conjugal living situations safe, Mr. Harness advised.

Councilor Quinlan asked about access to PPE; what the supply chain is like and whether they are confident they will be able to stay in stock.

Early on, access to PPE was a very significant problem for everybody and that problem has gotten better and better over time, Mr. Harness reported. He heard recently that gowns were a little bit of a challenge. Generally, the trend has been better and better and, at the moment, they do have what they need.

This is a reflection that the supply chain has gotten better but also that they haven’t needed as much as initially projected, Ms. Marqusee said. There is now a provision to decontaminate N95 masks and, right now, they have enough testing materials for the next couple of weeks. But, if at any time there were a break in the supply chain, it would quickly turn into a problem because they don’t have months of stock.

Councilor Sciarra thanked both for their presentation and encouraged them to please keep in touch and not to hesitate to reach out and let them know other ways they could be helpful.

Communications and Proclamations from the Mayor
COVID-19 Public Health Update from Health Director Meredith O’Leary with overview of regional public health nursing disease surveillance team led by Northampton.
Today has been a very long day full of surprises, Director O’Leary related. She stated her
COVID-19 Public Health Update from Health Director Merridith O’Leary w/overview of regional public health nursing disease surveillance team led by Northampton.

intention to update councilors on some of the big projects her department is working on and then to entertain questions.

The Northampton Health Department has been the fiduciary agent for the regional health preparedness coalition since she came to Northampton nine years ago, Ms. O’Leary reported. The majority of Hampshire County communities plus a few outliers from Franklin and Hampden Counties are part of this coalition and hold monthly meetings to prepare for an event like this. They never imagined they’d see it in their days, but they have actually been preparing for a pandemic. One of the responsibilities of a public health department is contact tracing, contact identification, interviews of confirmed and suspected cases of COVID, interview of quarantined individuals and collection of any other information necessary for the Department of Public Health (DPH) to enter into a surveillance system called MAVEN. It is a huge undertaking for even Northampton with one public health nurse, never mind communities with a board of health but no health department.

Early on when they started seeing cases, in the course of contact investigations, they had to communicate or assign cases to other communities which might have contact with someone who was COVID positive or presumed COVID positive. Trying to do these investigations with volunteer boards of health was very challenging. She quickly mobilized to do an assessment of the emergency preparedness association to see if its member communities would be willing to join a collaborative where Northampton could hire and train public health nurses to do the contact investigation work for them. When she put out the needs assessment, she knew there was a round of money coming down from DPH that was going to go to local boards of health. She knew that if the state gave them the money, they could support a program. Eleven communities now participate in this collaborative and they are actively investigating 160 positive COVID cases. For every case, they may have anywhere from two to 22 or even more people to interview and put in quarantine.

As she said, 11 communities are participating. They have eight fully-trained nurses and public health nurse Jennifer Meyer acts as the supervisor for the contracted nurses. Northampton has a Memorandum of Understanding (MOU) with each community signed on to the program for eight-week periods. Every eight weeks they will reevaluate whether said community wants to continue with the collaborative.

Councilor LaBarge read the following statement aloud, “According to the latest data, as of today, even the United States is nowhere near being able to test or trace at the scale necessary to transition out of lockdown. Americans have yet to accept the idea that isolation will continue to be part of everyday life.”

She asked Director O’Leary if it is correct that the program now has about 150 patients whose contacts it will be attempting to trace.

That is correct, Director O’Leary confirmed. Contact tracing is extremely important and testing so far has been limited, she stated. A few weeks ago, they were only seeing 15 tests a day coming out of CDH and 500 tests being allowed in all of Massachusetts. Now Massachusetts is seeing almost 6,000 tests a day and has 30 labs on board, so they are ramping up. Testing is the most important component in how they move forward. Communities need to know how many people have the virus and who their direct contacts are before they make any decisions on opening up. She hasn’t been releasing town or city level data at all because of privacy reasons and because, without context, the data is meaningless. Today they have 70 cases, but that is not the true story of how many Northampton residents are ill. They absolutely need more widespread testing before they make any decision on how to open up. The only people being tested right now are health care workers, first responders, essential workers such as grocery store employees and people in congregate living. They need to get to a place where anybody who is feeling sick or who has had contact with someone who is COVID positive can get tested before those decisions are made.

Councilor Jarrett wondered if the coalition is getting support from the community tracing collaborative at the state level. There was a report that they are hiring a thousand people to do contact tracing.

She is not sure what kind of support they are going to get at this point, Director O’Leary said. The collaborative is really focusing on those communities that don’t have the infrastructure to do the
work. They are supposedly going to open it up to all communities by May 1st. She hates to say she is a little leery about the program because she doesn’t know enough about it. What she can say is that accredited, licensed registered nurses work under her direction with the supervision of a public health nurse who has been working with her for five years, so she knows exactly the kind of questions being asked of their residents. The collaborative seems more like a hotline center where people are given scripts. Tomorrow she has a DPH call where she will learn more.

Councilor Nash thanked O’Leary for her terrific work. He feels like when he gets information from her he is getting information that is about a week ahead of what is coming out of the white house. She has done a terrific job in keeping them informed and on the cutting edge.

Councilor Sciarrra said she would very much like to hear more about the homeless shelter.

Northampton has set up a 24/7 shelter for the homeless - those who identify the streets of Northampton as their residence - at the Northampton High school, Director O’Leary said. The shelter is staffed by ServiceNet, volunteers and a police officer at all times. They have broken it up into three shifts from 8 a.m. to 4 p.m., 3:30 to 11 p.m. and 10:30 p.m. to 8:30 a.m. For every shift they have three ServiceNet staff, two volunteers and one security guard. They also have recovery coaches for two, two-hour blocks a day, MAT providers, Tapestry Health which brings its mobile unit every day, NA meetings, AA meetings, prescription delivery services, etc. Food is delivered three times a day by the fire department from various sources. The jail delivers breakfast and Smith College usually provides lunch and dinner. Community residents have made donations; McDonald offers a meal once a week. Steven Connor from Veterans Services did Easter brunch last week, CVS donated candy for Easter. Donations have been heartwarming.

The city provides transportation Monday through Friday at 8 a.m., 10 a.m. and 12 p.m. from the shelter to a resource center so people can do laundry. The shelter itself is very proscribed. They have expectations of their residents and they have to meet expectations or they are asked to leave. These decisions are very hard for her to make but she has to do what’s in the best interest of everybody there. When someone visits the high school, the first thing they see are two giant handwashing stations donated by United Way and equipped with soap and paper towels. Inside the front doors is a sign-in station. The first time someone signs in, they get a full screening with a temperature check and a litmus of health questions. If they pass the screening, they are let into the shelter. If they have COVID symptoms, they are placed somewhere else.

The gymnasium is set up with 56 cots. It started April 1st with 36 residents and today, it is full. There are three residents in their quarantine shelter. If someone screens that they have traveled outside MA or come in contact with someone COVID positive, they take them out of the NHS shelter and put them somewhere else where they cannot possibly transmit the disease. The quarantine shelter right now is over in Hatfield and an isolation shelter was just taken over as of yesterday by MEMA at the Quality Inn. If someone is sick, they go to the hospital and then to the Quality Inn. If they have traveled out of state or came in contact with someone COVID positive, they go to quarantine.

The doors close at 9:30 p.m. sharp. If residents don’t come back by this time, they lose their space. This is a dry shelter; they don’t have any tolerance for drug or alcohol use. They do check back packs. Lockers are provided to all residents.

The shelter has been open for two weeks and residents are extremely respectful and extremely appreciative of the services provided. The shelter looks and smells like it did the first day it opened. She commended the emergency management team, ServiceNet, first responders and volunteers. MEMA complimented them, saying Northampton is a ‘Just Do It’ community. Some other communities have not been able to mobilize yet and get shelters opened.

Councilor Nash asked for ways people can help with the shelter in terms of volunteering or providing funds.

The shelter coordinator is Lauren Davine. People can sign up to be Medical Reserve Corps (MRC) volunteers. Going through this process is a lot easier than having volunteers just showing up ready to help. Having volunteers is #1. They have enough volunteers right now to get them through the next month. Once screened, volunteers can sign up for shifts. She referred to a fund set up by the city to accept financial contributions. Shelter organizers have put out a call in the
past for toiletry items such as toothbrushes, toothpaste, women’s health products, hand sanitizer, sanitizer wipes, etc. If someone has a unique or special service such as counseling or SUD support of any type, she encouraged them to reach out to her. There is a lot they could do to enhance what they’re already doing.

Councilor Foster said she gets questions from constituents regarding decisions that are made and said she wanted to give O’Leary the opportunity to address her decision to close parks, etc.

These are very tough decisions she has to make and provide her with a lot of sleepless nights, Director O’Leary disclosed. Any order she has ever made in the past has been evidence-based and data driven. With this being a very novel disease and the first pandemic she’s ever lived through, it is hard making these decisions without having a year’s worth of research or having 10 years’ worth of data to look at and having to think about negative consequences that may accompany the decisions. All in all, her job is to look out for the welfare of their community, their constituents, local business owners and their employees; it is a big undertaking. She has gotten a lot of criticism for overstepping or going too far. If at the end of the day all she has to say is she’s sorry and that she’s making these decision to protect her community, she is willing to own that.

“I feel like the decisions that I’m making are necessary at this point in time,” she stressed. If she waits for the guidance to come down from the CDC or governor, she feels like sometimes those decisions are too late. “It is with a heavy heart” that she makes the decisions, she acknowledged.

She is a scientist, data-driven public health professional and, without that, she is just going with what she knows about public health and disease transmission and trying to reduce transmission within their community, O’Leary elaborated. The director of infection control is the chair of her Board of Health, and she relies heavily on her in making these decisions.

She confirmed they are still accepting donations for the shelter through the Northampton Fire Department at 26 Carlon Drive.

Councilor Sciarra pointed out that ways to volunteer and things that are needed are posted on the COVID page of the city website.

He thinks it is important to point out that she has nothing to apologize for, Councilor Dwight assured. First of all, there is evidence that her vigilance has actually paid off. To err on the side of caution makes much more sense. No one’s liberties are being deliberately constrained or being inconvenienced. For the most part, he’s noticed that this community is willing to comply and understands the motivations. “I think you’ve made wise, judicious and appropriately protective decisions,” he asserted.

He said he appreciates her explaining herself but really doesn’t think it’s necessary.

Councilor Jarrett asked if she knew how many people were turned away from the shelter and what other options might be available.

They have had homeless people who’ve come all the way from Worcester, from Berkshire County and from Amherst, Director O’Leary advised. Because of the limitations of the shelter size, they have had to turn away 12 people. Amherst presently has Craig’s Door which is still open and shelters have opened up in Greenfield, Pittsfield and Springfield that she knows of. There are alternative shelters, she confirmed.

Because of an order that took effect at 12:01 p.m. today, if people go into any essential business and can’t maintain adequate social distancing, they are required to wear a face covering, Director O’Leary reminded. They are in great need of these face coverings. They started a worksheet for residents to put in a request for face coverings and have received over a thousand requests. The partnership with CDH is amazing; they are the recipients of the face coverings, and they launder them and package them in a certain way before delivering them to the health department. They don’t have a fraction of what they need to go around at this point.

Councilor Sciarra asked who folks could contact to get a mask if they couldn’t access the worksheet.
They can call the Northampton Health Department at (413) 587-1214 to request as many masks as needed, Director O’Leary confirmed. The city started delivering them today.

**Northampton COVID-19 Update from Mayor Narkewicz**
Mayor Narkewicz echoed his incredible thanks and gratitude to Public Health Director Meridith O’Leary, who has been at the forefront of leading the city’s response to this unprecedented pandemic. He is proud of the work that she, her department and the city have been able to do to protect residents, give them information and, in some cases, make decisions and be out ahead of other cities.

The city is doing its best to adapt to the new environment they are working in. They continue to provide services through all city departments, obviously in a somewhat limited fashion. One of the major focuses is public safety; police and fire rescue, dispatch and public works continue to operate and serve the public. They are doing their best to provide workers with PPE. Councilors heard about the limitation on PPE as it pertains to health care workers; the city has experienced some of the same limitations in the supply chain. They have been working closely with MEMA to try to restock and to make sure their first responders have access to this equipment.

He repeated the encouragement to residents to access the website for COVID-19 resources ([www.northamptonma.gov/COVID19](http://www.northamptonma.gov/COVID19) or access from the city’s home page). Whether Director O’Leary’s orders or the governor’s orders, it is an excellent clearing house for Northampton residents.

He continues to remain in close contact with state and federal officials as they obviously look to them for resources and support. He was on a call yesterday with the lieutenant governor, mayors across the state and the Secretary of Administration and Finance. They continue to emphasize how they have received some aid (he referred to the city’s efforts to stand up a small business assistance program and open the shelter), but, at this point, they are hopeful that there will be more resources to follow because this is going to be a long and significant recovery period. His office is fully functioning in a remote capacity. All of administration and finance continues to operate through skeleton crews and remote operation and all of the other agencies - particularly social services, veterans services and senior services - are very busy doing outreach and support to their constituents who are among the most vulnerable during this crisis.

She thinks the city’s response to this has been nothing short of astounding, Councilor Foster commented. She has been really impressed department by department by the work that’s being done. There is some concern that there are not enough restrooms in town for folks who are homeless and who are taking advantage of the shelter. She wondered if he knew of other alternatives or anything that could be done to provide bathroom access to people living without homes right now.

That is a concern, Mayor Narkewicz agreed. The city had porta potties placed strategically near the bike path where they knew some homeless people were living. They are going to put another porta potty alongside city hall near the entrance people typically use to use the bathroom and are going to put in a hand sanitizer station. They are working on having a Main Street toilet. He knows First Churches has opened to allow bathroom access during some limited hours on the other side of Main Street. They are cognizant of that and are working to address it. There will be some additional outdoor resources going in.

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<th><strong>Recess for Public Comment</strong></th>
<th>At 8:13 p.m., the City Council recessed for public comment. The City Council reconvened at 8:20 p.m.</th>
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<tr>
<td><strong>Public Hearing</strong></td>
<td>Public Hearing None.</td>
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<td><strong>Updates from Council President &amp; Committee Chairs</strong></td>
<td>Updates from Council President &amp; Committee Chairs Councilor LaBarge announced that the May 4, 2020 City Services Committee meeting has been canceled since there are no new appointments. As chair, she is requesting that other members</td>
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<td>Chairs</td>
<td>seriously think about which department they would like to bring in for the month of June.</td>
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| **Recognitions and One-Minute Announcements by Councilors** | Councilor Quinlan expressed gratitude and admiration to Councilor LaBarge. The City Services Committee met at the beginning of March. Three weeks before that, in discussion, Councilor LaBarge asked Director O’Leary to come to their meeting to discuss the coronavirus virus and the city’s preparation for it. That Councilor LaBarge was thinking about that back in the beginning of February is very impressive and he just wanted to thank her for that.  

Councilor Foster echoed what Councilor Quinlan said. In addition, the Northampton Kiwanis Club is partnering with Steve Connor of Veterans Services and David Star from Berkshire Naturals to help transport food boxes from the Salvation Army in Springfield to surrounding towns to get food to veterans who need food access and may be home bound, she announced.  

Councilor LaBarge commended a resident in Ward 6 who lives on Ladyslipper Lane, Mary Engara. She has made masks for the whole police department and fire department and, with her help, passed out 25 in Ward 6A and 6B. If anybody has any white elastic, they are looking for some in Ward 6, she added.  

In light of what they are going through and what some in public comment have addressed, Councilor Maiore said she wanted to draw people’s attention to a free bystander training program to combat Anti-Asian, Anti-Asian American and Xenophobic harassment. She showed the website, www.ihoilalback.org/bystanderintervention. Studies show that something that lessens the impact to those being targeted is people appropriately standing up and speaking out and helping. The training is excellent in helping to know how and when to intervene.  

| **Resolutions** | Councilor Sciarrà read the resolution.  

Councilor Dwight moved to approve the resolution in first reading. Councilor Thorpe seconded.  

She just really wanted to give some framing to the resolution, Councilor Maiore said. Sometimes people question when and how to use resolutions. History has shown them that anti-Asian and anti-Asian American harassment and discrimination are not new, but there is an alarming surge of racism being reported. Researchers are finding a significant surge in the last two months, and the FBI is confirming that Asians are experiencing increasing incidents of harassment since the global outbreak such as being stared at, followed, verbally assaulted, etc. This type of harassment is typically under-reported. She thinks the resolution can really bring to light what is happening and let the Northampton community know that residents of Asian descent are reporting being harassed in the valley in real time. There is an undertone of thinking that the focus should be on the COVID outbreak, but it’s another type of aggression to always put the psychological and physical well-being of people of color on the back burner. In light of the failure at the federal level to address this, where the president and other federal officials have actually contributed to Anti-Asian sentiment and rhetoric, she thinks it is especially important that all leaders speak out collectively to this rising trend to reassure Asian residents that they see them and are behind them. A similar resolution is being put forward by U.S. representative Grace Meng as well as U.S. Senator Kamala Harris who wrote a companion resolution for the Senate. Studies show that speaking up to racism and hate crimes really lessens the psychological fall-out on victims of aggression and, conversely, failing to speak out raises the trauma level, so this is something they can do to help.  

Councilor Foster recognized Councilor Maiore’s leadership and work in bringing this resolution to pass. She is very proud to be a part of it. When this was starting, a friend of hers of Asian descent mentioned that she had seasonal allergies and was trying very hard not to cough and sneeze in public because it was a very bad time to be presenting as Asian and sick. In a 2000 study by NPR of where Asians fit into the culture of racism in this country, one of the things recognized was that people of Asian descent are more likely to face individualized attacks rather than the systemic barriers often faced by other groups. Attacks that they’re hearing about tend to... |
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be more of that individualized nature of people not feeling safe or feeling watched and scrutinized and being very aware of how they’re presenting. She echoed the importance of local leaders speaking out and people of the dominant group speaking up and speaking out. To experience racism is bad enough, but then to have to be the ones to report it and speak out about it raises the level of trauma. She thinks their taking this on and being in the forefront is important.

Councilor LaBarge said she will support this 100%. As a city councilor, in talking about racism, she and her family have been through that because of being Greek. In 2016, a similar resolution had a lot of language that “hit you right in the heart.” It asserted that, being a safe and accepting community, they believed in the right of people to lead lives of peace and dignity free of fear, harassment and violence. Also, the resolution recognizes that the health, safety and dignity of all residents regardless of their background must be of utmost priority. Councilor LaBarge asked if this had happened already in Northampton.

The resolution was drafted after she received reports of Northampton residents of Asian descent being harassed, Councilor Maiore confirmed.

The first time they had to deal with this as a body in his tenure was in 2001 after the World Trade Center came down, Councilor Dwight reminded. Councilors drafted a resolution in response to a number of assaults and rhetoric from Washington targeting people of middle-eastern descent or perceived middle-eastern descent or a particular faith. It is kind of shameful that, 20 years later, another crisis has struck the country, and there are still people whose tendency is to target people and use them as the focus of their ire. It is the definition of bigotry: attacking a cultural group as if they bear responsibility in any way for the problems they’re experiencing. One thing one would hope with this pandemic is that it would be a unifying event in that no one is left unscathed. Yet they see they have a party and a president who feel that it is politically-expedient to target any group to deflect blame, responsibility and accountability. He is very grateful to the sponsors. This could not come at a more appropriate time. This is a definition of what a resolution is. A resolution is speaking out in as loud a way as a body can for community members that are vulnerable. To the extent that it is merely a resolution and not a law, it does express hopefully something that is a little stronger, and that is their collective will. He has no doubt it will receive a unanimous vote. It is very distressed to hear Councilor Maiore’s report that this is prompted by incidents happening in their city. “Whatever we can do to decry that, I’m all for.”

Councilor Quinlan also thanked Councilor Maiore and Counselor Foster for bringing this resolution forward. He thought back to their swearing in ceremony and Dr. Avayzian saying to them to really think about people on the margins and people in a position where the overall community maybe doesn’t realize what they’re going through. He admires about Northampton that they try to treat everyone justly and they care for people. He is grateful for this resolution.

Having experienced and witnessed racism personally, Councilor Thorpe thanked Councilors Foster and Maiore and Megan Paik and Javier Luengo-Garrido who spoke passionately earlier. To quote an individual who spent numerous times in jail, Reverend Martin Luther King, Jr, “Injustice anywhere is a threat to justice everywhere.” He is going to be happy to support this.

This will help give more people the courage to speak up when they’re bystanders and to counter that, Councilor Jarrett proposed. He really appreciates and will support this.

He got a very strong letter of support for this from Laurie Loisel, Councilor Nash shared. “I support the sentiments contained in the resolution specifically condemning anti-Asian sentiment, scapegoating and discrimination in any form in and around our city as well as any misinformation and discrimination that puts Asian Americans at risk and endorse our ongoing commitment to build a more inclusive, diverse and tolerant society,” she wrote.

She frames how he feels about this as well. He appreciated what Megan said about this being an emerging trend. We’re getting in front of something here, he suggested. The president will increasingly be raising anti-Asian rhetoric around his mistakes of not being in front of the crisis they’re in right now. “He’s looking for ways to point the finger and we can expect to hear a lot more of this. We need to stand up to this onslaught that will be coming in the next six months,” he proposed. He will be supporting it, he assured.

Councilor Sciarra added her thanks, commenting that she thinks all know her belief in
April 16, 2020 City Council Minutes

<table>
<thead>
<tr>
<th>Consent Agenda</th>
<th>Consent Agenda</th>
</tr>
</thead>
<tbody>
<tr>
<td>Councilor Sciarra reviewed the single item on the consent agenda, the minutes of April 2, 2020. Councilor Dwight moved approval of the consent agenda. Councilor Thorpe seconded. The motion passed unanimously 9:0 by roll call vote.</td>
<td>Councilor Dwight moved approval of the consent agenda. Councilor Thorpe seconded. The motion passed unanimously 9:0 by roll call vote.</td>
</tr>
<tr>
<td>The following item was approved as part of the consent agenda: A. Minutes of April 2, 2020</td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Recession of Finance Meeting</th>
<th>Recess for Committee on Finance Meeting</th>
</tr>
</thead>
<tbody>
<tr>
<td>At 8:52 p.m., the City Council recessed for the Committee on Finance meeting. The Committee on Finance adjourned at 10:48 p.m. The City Council reconvened at 10:48 p.m.</td>
<td></td>
</tr>
</tbody>
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<table>
<thead>
<tr>
<th>Financial Orders on 1st reading</th>
<th>Financial Orders (on 1st reading)</th>
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</thead>
<tbody>
<tr>
<td>20.041 An Order to Authorize Acceptance of Easements from MassDOT for Damon Road Reconstruction - 1st reading</td>
<td>Councilor Dwight moved to approve the order in first reading. Councilor Thorpe seconded. The motion passed unanimously 9:0 by roll call vote.</td>
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<tr>
<td>Councilor Dwight moved to suspend rules to allow a second reading. Councilor Dwight seconded. The motion passed unanimously 9:0 by roll call vote.</td>
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<tr>
<td>Councilor Dwight moved to approve the order in second reading. Councilor LaBarge seconded. The motion passed unanimously 9:0 by roll call vote.</td>
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<tr>
<td>The following order passed two readings:</td>
<td></td>
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</table>
20.042 Order to Authorize Intermunicipal Agreement with Towns for Public Health Nursing Program - 1st reading

Councillor Jarrett moved to approve the order in first reading. Councillor Maiore seconded. The motion passed unanimously 9:0 by roll call vote.

Councillor Maiore moved to suspend rules to allow a second reading. Councillor Dwight seconded. The motion passed unanimously 9:0 by roll call vote.

Councillor Dwight moved to approve the order in second reading. Councillor Maiore seconded.
The motion passed unanimously 9:0 by roll call vote.

The following order passed two readings:

City of Northampton
MASSACHUSETTS

In City Council April 16, 2020

Upon recommendation of the Mayor

20.043 An Order to Authorize Intermunicipal Agreement with Towns for Public Health Nursing Program

Ordered, that

Whereas MGL C.40 s. 4A allows for joint operation of public activities among governmental units, and

Whereas, MGL c. 40, s. 4A requires that such inter-governmental agreements be approved, in a city, by the City Council and the Mayor, and;

Whereas the City of Northampton provides services to and shares services with other municipalities;

Therefore pursuant to MGL C. 40 s. 4A the City Council hereby authorizes the City of Northampton to enter into the following inter-municipal agreement for FY2020 and FY2021:

Public Health Nursing Program - Contract to partner with the following communities to provide assistance with infectious disease surveillance reporting thru the Massachusetts Virtual Epidemiologic Network (MAVEN) for the COVID-19 crisis: Middlefield, Chesterfield, Huntington, Plainfield, Worthington, Easthampton, East Longmeadow, and the Foothills Health District, which serves the towns of Whately, Westhampton, Williamsburg and Goshen.

Rules suspended, passed two readings and enrolled.

20.043 An Order to Appropriate Free Cash to NPS for Federal Foster Care Transportation Reimbursement - 1st reading
Councilor Dwight moved to approve the order in first reading. Councilor LaBarge seconded. The motion passed unanimously 9:0 by roll call vote.

See minutes of May 7, 2020 for second reading.

20.044 An Order to Authorize Intermunicipal Agreement with MEMA During COVID Emergency - 1st reading
Councilor LaBarge moved to approve the order in first reading. Councilor Jarrett seconded. The motion passed unanimously 9:0 by roll call vote.

Councilor LaBarge moved to suspend the rules to allow a second reading. Councilor Dwight seconded. The motion passed unanimously 9:0 by roll call vote.

Councilor Dwight moved to approve the order in second reading. Councilor LaBarge seconded. The motion passed unanimously 9:0 by roll call vote.

The following order passed two readings:
CITY OF NORTHAMPTON
MASSACHUSETTS

In City Council, April 16, 2020

Upon the recommendation of the Mayor

20.044 An Order to Authorize Intermunicipal Agreement with MEMA During COVID Emergency

WHEREAS, a sudden, generally unexpected occurrence of circumstances demanding public action has arisen within the world, country, state and City of Northampton due to the coronavirus/COVID-19 pandemic and other illnesses (“the pandemic”); and

WHEREAS, the President of the United States has declared a national emergency due to the pandemic; and

WHEREAS, on March 10, 2020, the Governor of the Commonwealth of Massachusetts declared a State of Emergency in the Commonwealth of Massachusetts due to the pandemic; and

WHEREAS, on March 16, 2020, the Mayor of the City of Northampton declared a State of Emergency in the City of Northampton due to the pandemic; and

WHEREAS, on March 20, 2020, the Northampton Board of Health declared a State of Emergency in the City of Northampton due to the pandemic; and

WHEREAS, in response to the pandemic, the Commonwealth, through the Massachusetts Emergency Management Agency, has contracted for isolation and quarantine housing at the Quality Inn and Suites, 117 Conz Street, Northampton; and

WHEREAS, the City has agreed to provide support to this site through the Northampton Police Department, and the Commonwealth has agreed to reimburse the City for certain expenses associated with that police support; and

WHEREAS, the Commonwealth proposes to memorialize the agreement in a Memorandum of Agreement entitled, MEMORANDUM OF UNDERSTANDING BETWEEN THE COMMONWEALTH OF MASSACHUSETTS AND THE CITY OF NORTHAMPTON, dated April , 2020, and

WHEREAS, in accordance with Mass. Gen. Laws ch. 40, § 4A, the approval of the City Council is required in order for the City to enter into an agreement to perform joint services with a state agency.

NOW, THEREFORE, BE IT ORDERED:

In accordance with M.G.L. c. 40, § 4A, the Northampton City Council approves the agreement between the City of Northampton and the Commonwealth of Massachusetts entitled MEMORANDUM OF UNDERSTANDING BETWEEN THE COMMONWEALTH OF MASSACHUSETTS AND THE CITY OF NORTHAMPTON, dated April , 2020, for provision of security support for isolation and quarantine housing at the Quality Inn and Suites, 117 Conz Street, and for reimbursement by the Commonwealth for certain expenses associated therewith.

Rules suspended, passed two readings and enrolled.

20.046 An Order to Approve Gift Fund Expenditures for Resilience Hub - 1st reading

Councilor LaBarge moved to approve the order in first reading. Councilor Dwight seconded. The motion passed unanimously 9:0 by roll call vote.

See minutes of May 7, 2020 for second reading.

Financial Orders (on 2nd reading)
20.032 An Order to Establish Water and Sewer Rates for FY2021 - 2nd reading

Councilor Dwight moved to approve the order in second reading. Councilor Thorpe seconded. The motion passed unanimously 9:0 by roll call vote.
The following order passed two readings:

20.035 An Order to Accept a Donation of Land on Woodland Drive for Housing and Trail Uses - 2nd reading

Councilor LaBarge moved to approve the order in second reading. Councilor Dwight seconded. The motion passed unanimously 9:0 by roll call vote.

The following order passed two readings:

20.035 Order to Accept a Donation of Land on Woodland Drive for Housing and Trail Uses - 2nd reading

Passed two readings and enrolled.

20.035 An Order to Accept a Donation of Land on Woodland Drive for Housing and Trail Uses - 2nd reading

Councilor LaBarge moved to approve the order in second reading. Councilor Dwight seconded. The motion passed unanimously 9:0 by roll call vote.
In City Council, April 2, 2020

Upon the recommendation of Mayor David J. Narkewicz and Planning & Sustainability

20.035 An Order to Accept a Donation of Land on Woodland Drive for Housing and Trail Uses

WHEREAS, David Tiece has offered to donate to the City or its assignees 1.906± acres on Woodland Drive (Map ID 42-031) with a deed in lieu of foreclosure for back real estate taxes, stormwater fees, and all interest in penalties;

WHEREAS, Consistent with the City’s Sustainable Northampton Comprehensive Plan and the Open Space, Recreation, and Multituse Plan, the property can, subject to final due diligence and permitting by the Zoning Board, be used for:
1. One first-time homebuyer or affordable home
2. One workforce housing or market rate home
3. A potential parklet that might, in the future, provide a walking and bicycling path a portion of the way from Woodland Lane to Lady Slipper Lane

Ordered, that
The Mayor is authorized to accept said deed to the above referenced 1.906± acres;
Further that City Council declares the two potential building lots surplus to City needs;
Further that the Mayor is authorized to transfer deeds for the building lots subject to the city retaining an affordable housing restriction.

Passed two readings and enrolled.

20.036 An Order to Accept a Donation of Easement for Electric Power to NSH Memorial Park - 2nd reading
Councillor LaBarge moved to approve the order in second reading. Councillor Dwight seconded. The motion passed unanimously 9:0 by roll call vote.

The following order passed two readings:
In City Council, April 2, 2020

Upon the recommendation of Mayor David J. Narkewicz and Planning & Sustainability,

20.038 An Order to Accept a Donation of Easement for Electric Power to NSH Memorial Park

WHEREAS, The City has accepted the Memorial Park at the former Northampton State Hospital to preserve the memory of the State Hospital and its workers and patients; and

WHEREAS, The City’s MassWorks grant will fund certain improvements at the Memorial Park, including extending electric power to the historic fountain there;

WHEREAS, Jonathan A. and Margaret K. Wright have offered to donate an easement for said power;

Ordered, that
The Mayor is authorized to accept said easement on behalf of the city.

Passed two readings and enrolled.

20.038 An Order to Appropriate $3,000 in CPA Funds to Lathrop Communities for Invasive Species Removal - 2nd reading

Councilor LaBarge moved to approve the order in second reading. Councilor Dwight seconded.

As they know, a couple of weeks ago he abstained from voting, and he has done more research in the last couple of weeks, Councilor Jarrett related. The Community Preservation Act (CPA) grants before them will use a combination of mechanical and chemical means to control and remove invasive plants. Not being a scientist or public health professional, he finds himself in the position of trying to evaluate scientifically whether this use of pesticides is appropriate and safe.

Former members of the Select Committee on Pesticide Reduction (SCPR) have given him some great resources, and what they reveal is that the science is not conclusive. He is a firm believer in the scientific method but he also sees how science is corrupted by the profit motive of large corporations since it is these corporations and companies associated with them that sponsor the studies on the health risks of these products. As a famous quote from Upton Sinclair states, "it is difficult to get a man to understand something when his salary depends on his not understanding it."

His evaluation reveals that there is little risk to the public from the kind of application these grants will fund. The greatest risk may be to those who are applying these pesticides. There are many questions about the safety of even small quantities and its persistence in the environment. The pesticide itself may have been studied thoroughly and its effects understood, but the additives or adjuvants have often not been studied as thoroughly. As far as ecosystems, there has always
been change in ecosystems. Birds and other animals have transported new species and caused numerous changes throughout history; humans are just doing this much faster. An alternative perspective on invasive species is to consider that ecosystems will adapt to new species and, after their initial expansion, other species will move in and a balance will be found. So there is another way to look at this other than the militaristic language of ‘alien invaders’ and ‘waging a battle,’ and these alternative perspectives are worth considering. He believes in the democratic process which they’ve established and he doesn’t believe that that work is complete. The SCPR recommends that its work be continued with the establishment of another select committee and a permanent pesticide reduction oversight committee. Another side is that the applicants have put in tremendous work. Hundreds of volunteers have put in countless hours manually pulling plants. The applicant’s goals are not to apply pesticides on an ongoing basis but to use them to reach a goal after which manual methods will be used.

He still feels conflicted but he is inclined to vote for these grants this time. If in a few years the applicants came back to seek grants for continuing work on these properties he would feel less likely to support it. He strongly encourages the council to continue the work of the select committee so they can have a knowledgeable advisory board to weigh in on specific use cases. The Conservation Commission does weigh in, and it has given a positive recommendation. He was glad to do that research and feels much better about voting at this time. He did want to ask the council president if, once the current crisis has passed, she will work with him to establish another select committee per the recommendation of the previous one to explore how to carry out the first committee’s recommendations.

In thinking about it, Councilor Sciarrà said it became clear to her that the topic is really outside the bounds of what can be included in tonight’s conversation. She said she thought she could use it as a tool to highlight something that can really be confusing and maybe deserves some explanation.

In her time on the council she has heard many times that something is not in order or is not to the motion or question. She wanted to explore that further. The sort of incremental building of knowledge that is something that these positions demand is something she takes very seriously. One thing that has made this moment in time very frustrating is that it’s really upended what is still the beginning of a new council term with a majority of new councilors. For her – a new president – it has made the process of preparing for and presiding over meetings challenging in new ways that she couldn’t even have fathomed six weeks ago.

She proceeded to give a brief explanation based on the Open Meeting Law (OML) and Robert’s Rules of Order for why the council does not digress from the topic at hand during meetings. The motion on the floor is for a very specific and discreet explanation. The items on the agenda should be reasonably specific to something is not in order or something is not to the question. She explained that debate or discussion must have a bearing on the question and must have a bearing on the question. She urged her to work with him in the future [to establish a select

Councilor Jarrett thanked her for the explanation and said he would withdraw the question and simply say instead that he urged her to work with him in the future [to establish a select
Councilor Maiore thanked Councilor Jarrett for his really thoughtful research. She validated his perception that scientific assessments of the safety and appropriateness of specific pesticide applications are not always clear. She will support this because, in talking to the applicants, she sees that those making the decisions look very hyper-locally, so she trusts their judgment on this.

She told Councilor Sciarra she appreciated her digression.

Councilor Sciarra called the motion to a vote, and it passed unanimously 9:0 by roll call vote.

The following order passed two readings:

**City of Northampton**

**MASSACHUSETTS**

*In City Council, April 2, 2020*

**Upon the recommendation of the Community Preservation Committee**

20.038 An Order to Appropriate $3,000 in CPA Funds to Lathrop Communities for Invasive Species Removal

**Ordered, that**

WHEREAS, the Lathrop Communities submitted an application for Community Preservation Act Small Grant funding for continued priority invasive species removal at its North and East campuses, on both of which the City holds permanent Conservation Restrictions.

WHEREAS, the project will continue to help improve and preserve the health of sensitive habitats in the Parsons and Broad Brook watersheds, has strong community support, and will continue to leverage private funds and extensive volunteer efforts.

WHEREAS, the project’s control and removal of non-native invasive Japanese Barberry, Oriental Bittersweet, Multiflora Rose, Winged Euonymus, Garlic Mustard, will complement City efforts to reduce invasives in critical areas.

WHEREAS, the applicant has welcomed public use of its popular trails, and will continue to increase public knowledge of the trails on the property as part of this project.

WHEREAS, on February 5, 2020, the Northampton Community Preservation Committee, voted unanimously to recommend $3,000 in Community Preservation Act funds be used to support this project.

**NOW, THEREFORE BE IT ORDERED,**

That $3,000 be appropriated from Community Preservation Act funding to the Lathrop Communities for the Invasive Removal and Education project. And, that the grantee meets the conditions approved by the Community Preservation Committee, the Mayor, and City Council.

Specifically, $3,000 is appropriated from the CPA Budgeted Reserve (account #2344930-359930).

Passed two readings and enrolled.

20.039 An Order to Appropriate CPA Funds for Beaver Brook Greenway Invasive Plant Control Project - 2nd reading

Councilor Dwight moved to approve the order in second reading. Councilor LaBarge seconded. The motion passed unanimously 9:0 by roll call vote.

The following order passed two readings:
In City Council, April 2, 2020

Upon the recommendation of the Community Preservation Committee

20.039 An Order to Appropriate CPA Funds for Beaver Brook Greenway Invasive Plant Control Project

Ordered, that

WHEREAS, the Broad Brook Coalition and Leeds Civic Association submitted an application for Community Preservation Act ‘Small Grant’ funding for priority invasive species removal within the Beaver Brook Greenway on Haydenville Road;

WHEREAS, the project’s control and removal of invasive plants meets goals established by the Northampton Open Space Recreation and Multi-Use Trail Plan, and will promote native grassland habitat of rare and threatened species;

WHEREAS, the applicants have used Community Preservation Act funding at the Greenway effectively in the past, creating interpretive trails and a wildlife blind, matching grant funding with many hours of volunteer labor;

WHEREAS, on February 5, 2020, the Northampton Community Preservation Committee, voted unanimously to recommend $3,000 in Community Preservation Act funds be used to support this project.

NOW, THEREFORE BE IT ORDERED,

That $3,000 be appropriated from Community Preservation Act funding to the Beaver Brook Greenway Habitat Improvement Project. And, that the grantee meets the conditions approved by the Community Preservation Committee, the Mayor, and City Council.

Specifically, $3,000 is appropriated from the CPA Budgeted Reserve (account #2344980-359930).

Passed two readings and enrolled.

Orders

None.

Orders

None.

Ordinances (Not Yet Referred)

None.

Ordinances

19.173 An Ordinance to Allow Change from One Conforming Use to Another without a Finding – 2nd reading

Councilor Dwight moved to approve the ordinance in second reading. Councilor LaBarge seconded.

Councilor Jarrett asked if Councilor Quinlan would be able to explain his no vote in the first reading further. The zoning rules at present mean that no changes presently can be made in the use of nonconforming lots unless there is a hardship. Does his no vote mean that he wants the rules to stay this way or is there another approach he would favor? He asked.

Councilor Quinlan said his no vote was based largely on a feeling that they needed to address some of the concerns of the residents that were opposed to the change to the ordinance. Those residents in almost every case were not saying vote no and don’t consider it, they were asking for it to be considered a little more thoughtfully. His idea was to engage that community further and ask them a few more questions. He is still a ‘no’ vote, he confirmed. His vote was primarily based on trying to listen to those people who had asked them to consider this a little more slowly.
Councillor Sciarra called the motion to a vote, and it passed 8:1 by roll call vote with Councillor Quinlan opposed.

The following ordinance passed two readings:

City of Northampton
MASSACHUSETTS

In the Year Two Thousand Nineteen

Upon the Recommendation of Mayor David J. Narkewicz and Planning & Sustainability

An Ordinance of the City of Northampton, Massachusetts, providing that the Code of Ordinances, City of Northampton, Massachusetts, be amended by changing Section 350-9.3 B1& 2 to be consistent with other sections of 9.3.

Be it ordained by the City Council of the City of Northampton, in City Council assembled, as follows:

Amend as shown

§350.9.3 Change, extension or alteration of legally preexisting nonconforming structures, uses, or lots. Legally preexisting nonconforming structures, uses, or lots may be changed, extended or altered as set forth below, except as noted in § 350-9.2A above. If a use is not eligible under one subsection, proceed to the next subsection.

B. A conforming use on a preexisting nonconforming lot: A conforming use on such a lot may be changed, extended or altered:

1. As of right to the same conforming use in a conforming structure, which meets all the dimensional, and density provisions of the current zoning, except for the pre-existing non-conforming dimensional elements.

2. With a finding from the Zoning Board of Appeals when said change, extension or alteration is to a different conforming use which a) meets all the dimensional and density provisions of the current zoning, except for the pre-existing non-conforming dimensional elements and b) does not trigger a review under other sections of the Zoning Ordinance by any other Board. When no other board is required to review the proposed change, extension or alteration, the Zoning Board shall make a Finding as defined in 9.2B. If the proposal triggers review by another Board under subsection b, above, no ZBA finding shall be required.

Passed two readings, ordained and enrolled.

Information (Charter Provision 2-7) and Information Study Requests
None

Motion to Adjourn
Councilor Nash moved to adjourn. Councilor LaBarge seconded. The motion passed unanimously 9:0 by roll call vote. The meeting was adjourned at 11:23 p.m.

Attest: Administrative Assistant to the City Council
EXHIBIT A
List of Documents Reviewed at April 16, 2020 Northampton City Council Meeting:

1. April 16, 2020 Agenda
2. City Council Meeting Minutes of April 2, 2020
4. 20.045 A Resolution Denouncing Anti-Asian, Anti-Asian American and Xenophobic Discrimination
5. 20.041 An Order to Authorize Acceptance of Easements from MassDOT for Damon Road Reconstruction
6. Detail of MassDOT Easements
7. Easement Agreement between the Massachusetts Department of Transportation and the City of Northampton dated April 2020 for three (3) permanent easements and one (1) temporary construction easement for the purposes of widening and reconstructing Damon Road
9. 20.042 An Order to Authorize Intermunicipal Agreement with Towns for Public Health Nursing Program
10. 20.043 An Order to Appropriate Free Cash to NPS for Federal Foster Care Transportation Reimbursement
11. 20.044 An Order to Authorize Intermunicipal Agreement with MEMA During COVID Emergency
12. 20.046 An Order to Approve Gift Fund Expenditures for Resilience Hub
13. 20.032 An Order to Establish Water and Sewer Rates for FY2021
14. 20.035 An Order to Accept a Donation of Land on Woodland Drive for Housing and Trail Uses
15. 20.036 An Order to Accept a Donation of Easement for Electric Power to NSH Memorial Park
16. 20.038 An Order to Appropriate $3,000 in CPA Funds to Lathrop Communities for Invasive Species Removal
17. 20.039 An Order to Appropriate CPA Funds for Beaver Brook Greenway Invasive Plant Control Project
18. 19.173 An Ordinance to Allow Change from One Conforming Use to Another without a Finding
## Record of City Council Votes for April 16, 2020

### Roll Call by Laura Krutzler, Administrative Assistant to the City Council @ 7:02 p.m.

<table>
<thead>
<tr>
<th>Motion</th>
<th>Yes</th>
<th>Yes</th>
<th>Yes</th>
<th>Yes</th>
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<th>Yes</th>
<th>Yes</th>
<th>Yes</th>
<th>Second</th>
<th>Yes</th>
</tr>
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<tbody>
<tr>
<td>20.045 A Resolution Denouncing Anti-Asian, Anti-Asian American and Xenophobic Discrimination - 1st reading</td>
<td>Motion to Approve</td>
<td>Yes</td>
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<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Second</td>
<td>Yes</td>
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<tr>
<td>Approval of Consent Agenda</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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### FINANCE COMMITTEE

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<tr>
<th>Motion</th>
<th>Yes</th>
<th>Yes</th>
<th>Yes</th>
<th>Yes</th>
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<th>Yes</th>
<th>Second</th>
<th>Yes</th>
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<tr>
<td>Approval of April 2, 2020 Finance Committee Minutes</td>
<td>Motion to Approve</td>
<td>Second</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion carried; 4 Yes, 0 No</td>
<td></td>
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<td>Yes</td>
<td>Motion carried; 4 Yes, 0 No</td>
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<tr>
<td>20.046 An Order to Approve Gift Fund Expenditures for Resilience Hub</td>
<td>Second</td>
<td>Yes</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion carried; 4 Yes, 0 No</td>
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<td></td>
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<tr>
<td>FY2021 Independent Audit Procurement Process</td>
<td>Second</td>
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<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
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<tr>
<td>Motion to Adjourn Finance</td>
<td>Second</td>
<td>Yes</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion carried; 4 Yes, 0 No</td>
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### RESUME CITY COUNCIL MEETING

<table>
<thead>
<tr>
<th>Motion</th>
<th>Yes</th>
<th>Yes</th>
<th>Yes</th>
<th>Yes</th>
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<tbody>
<tr>
<td>20.041 An Order to Authorize Acceptance of Easements from MassDOT for Damon Road Reconstruction - 1st reading</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Second</td>
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</tr>
<tr>
<td>Suspend Rules</td>
<td>Second</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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<tr>
<td>2nd reading</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Second</td>
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<td>Yes</td>
<td>Yes</td>
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<tr>
<td>20.042 An Order to Authorize Intermunicipal Agreement with Towns for Public Health Nursing Program - 1st reading</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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<td>Yes</td>
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<tr>
<td>Suspend Rules</td>
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<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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<td>Yes</td>
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<tr>
<td>2nd reading</td>
<td>Motion to Approve</td>
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<td>Yes</td>
<td>Yes</td>
<td>Second</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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<td>Yes</td>
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</tbody>
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Page 1 of 2
<table>
<thead>
<tr>
<th>Record of City Council Votes for April 16, 2020</th>
<th>Dwight</th>
<th>Foster</th>
<th>Jarrett</th>
<th>LaBarge</th>
<th>Maiore</th>
<th>Nash</th>
<th>Quinlan</th>
<th>Sciarra</th>
<th>Thorpe</th>
<th>Total</th>
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<tbody>
<tr>
<td>20.043 An Order to Appropriate Free Cash to NPS for Federal Foster Care Transportation Reimbursement - 1st reading</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Second Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion carried 9:0; roll call vote</td>
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<tr>
<td>20.044 An Order to Authorize Intermunicipal Agreement with MEMA During COVID Emergency - 1st reading</td>
<td>Yes</td>
<td>Yes</td>
<td>Second Yes</td>
<td>Motion to Approve Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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<td>Yes</td>
<td>Motion carried 9:0; roll call vote</td>
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<td></td>
<td>Suspend Rules</td>
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<td>Yes</td>
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<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion carried 9:0; roll call vote</td>
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<tr>
<td>20.046 An Order to Approve Gift Fund Expenditures for Resilience Hub - 1st reading</td>
<td>Second Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
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<td>20.032 An Order to Establish Water and Sewer Rates for FY2021 - 2nd reading</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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<td>Yes</td>
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<td>20.035 An Order to Accept a Donation of Land on Woodland Drive for Housing and Trail Uses - 2nd reading</td>
<td>Second Yes</td>
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<td>Yes</td>
<td>Motion carried 9:0; roll call vote</td>
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<tr>
<td>20.036 An Order to Accept a Donation of Easement for Electric Power to NSH Memorial Park - 2nd reading</td>
<td>Second Yes</td>
<td>Yes</td>
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<td>Motion to Approve</td>
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<td>Yes</td>
<td>Motion carried 9:0; roll call vote</td>
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<tr>
<td>20.038 An Order to Appropriate $3,000 in CPA Funds to Lathrop Communities for Invasive Species Removal - 2nd reading</td>
<td>Second Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Motion to Approve</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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<td>Motion carried 9:0; roll call vote</td>
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<tr>
<td>20.039 An Order to Appropriate CPA Funds for Beaver Brook Greenway Invasive Plant Control Project - 2nd reading</td>
<td>Motion to Approve</td>
<td>Yes</td>
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<td>Yes</td>
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<td>Yes</td>
<td>Yes</td>
<td>Motion carried 9:0; roll call vote</td>
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<td>19.173 An Ordinance to Allow Change from One Conforming Use to Another without a Finding - 1st reading</td>
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<td>Yes</td>
<td>Yes</td>
<td>Motion carried 9:0; roll call vote</td>
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<tr>
<td>Motion to Adjourn</td>
<td>Motion to Adjourn</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Second Yes</td>
<td>Yes</td>
<td>Motion to Adjourn</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
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</tbody>
</table>

At 11:23 p.m., Councilor Nash moved to adjourn the meeting; Councilor Labarge seconded the motion. The motion was approved on a voice vote of 9 Yes, 0 No.
Agenda

▪ Impact of COVID-19 on the Fiscal Year 2020 Budget
  ▪ Third Quarter Revenue and Expenditure Reports for General and Enterprise Funds
  ▪ Estimated impact on Third and Fourth Quarter Revenues and Expenditures for General Fund

▪ Impacts of COVID-19 on State Aid in FY2020 and FY2021

▪ Status of the Five Year FY2021-FY2025 Capital Improvement Program

▪ Fiscal Year 2021 Budget
  ▪ Revenue Impact of COVID-19
  ▪ Expenditure Impact of COVID-19
  ▪ Delayed Implementation of $2.5 million override to FY2022
Impact of COVID-19 on the Fiscal Year 2020 Budget

Third and Fourth Quarter Revenues and Expenditures
FY2020 Third Quarter Revenues – General Fund
($365,000)

- For the third quarter, 71.9% of budgeted revenues have been received compared with the third quarter of FY2019 where 73.7% of budgeted revenues had been received. Revenue reductions are the result of:
  - Timing relative to recording revenues due to city office closures which began March 17, 2020
  - Extension of due dates for city bills such as Real Estate, Personal Property, Excise and Utilities until June 30, 2020 resulting in decreased 3rd Quarter revenue in interest on taxes and collector demand fees - estimated lost revenue ($25,000)
  - Approximately two weeks of parking and ticket revenue lost due to the suspension of parking fees and enforcement concurrent with city office closures which began March 17, 2020 - estimated lost revenue ($240,000)
  - Estimated Ambulance Revenue lost in this quarter - estimated lost revenue approximately ($100,000)
FY2020 Fourth Quarter Revenues – General Fund ($1,493,000)

- For the fourth quarter revenues, COVID-19 will have a serious impact on our revenues:
  - Extension of due dates for city bills such as Real Estate, Personal Property, Excise and Utilities until June 30, 2020 will result in decreased 4th Quarter revenue in interest on taxes and collector demand fees - estimated lost revenue ($90,000)
  - Parking and ticket revenue losses reflecting April, May, June 2020 revenues due to suspension of parking fees and enforcement - estimated lost revenue ($731,000)
  - Hotel/Motel Excise Tax 4th Quarter reflects lost revenue in February, March, April 2020 - estimated lost revenue 50% - ($70,000)
  - Meals Excise Tax 4th Quarter reflects lost revenue in February, March, April 2020 - estimated lost revenue 50% - ($80,000)
  - Adult Use Marijuana Excise Tax 4th Quarter lost revenue in February, March, April 2020 - estimated lost revenue 33% - ($136,000)
  - Ambulance Revenues – 4th Quarter reflects April, May, June 2020 - estimated lost revenue approximately $100,000/month or ($300,000)
  - Building, Wiring and Plumbing Permit Revenue – 4th Quarter reflects April, May, June 2020 – estimated lost revenue approximately ($86,000)
  - IMPORTANT NOTE: Impact on state aid in current fiscal year unknown
Local General Fund Revenues most affected by COVID-19 and why Northampton will be disproportionately impacted:

Total estimated revenue loss for FY2020: ($1,858,000)

Types of Revenue Supporting the General Fund Budget

<table>
<thead>
<tr>
<th>Taxes</th>
<th>Local Receipts</th>
<th>State Aid</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>Real Estate</td>
<td>Parking Fees</td>
<td>C.70</td>
<td>Interest on Investments</td>
</tr>
<tr>
<td>Personal Property</td>
<td>Parking Tickets</td>
<td>UGGA</td>
<td>PVTA</td>
</tr>
<tr>
<td>Ambulance Fees</td>
<td>Charter School Aid</td>
<td>Veterans Benefits</td>
<td>Reimbursement</td>
</tr>
<tr>
<td>Recreation Revenue</td>
<td></td>
<td></td>
<td>Veterans District</td>
</tr>
<tr>
<td>Collector Fees</td>
<td></td>
<td></td>
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<tr>
<td>Motor Vehicle Excise</td>
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<td></td>
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</tr>
<tr>
<td>Hotel/Motel Excise</td>
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<tr>
<td>Meals Excise</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Marijuana Excise</td>
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<td>Interest on Tax Titles</td>
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<tr>
<td>PILOTS</td>
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<tr>
<td>License Fees</td>
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<tr>
<td>Building Permit Fees</td>
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<td></td>
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<tr>
<td>Motor Vehicle Fines</td>
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<td></td>
<td></td>
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<tr>
<td>Medicaid</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Reimbursements</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
FY2020 General Fund Unbudgeted Expenses for COVID-19

NOTE: FEMA reimbursement for eligible expenses expected at 75%

• Overtime to cover shifts for sick and/or quarantined staff providing essential services

• Overtime for Health, Fire Rescue, Police and other departmental staff involved in the city’s response to pandemic oversight, regulatory and administrative responsibilities, and relief and recovery activities such as federal emergency funding opportunities such as FEMA reimbursement and CDBG funding

• Additional personnel costs related to working under emergency orders currently in place

• Additional costs for PPE (Personal Protective Equipment) and disinfectant and cleaning supplies

• Additional costs for technology solutions to facilitate staff working remotely from home – software and hardware solutions necessary to provide continuity of operations

• Costs relative to necessary public health protective measures such as sheltering the city’s vulnerable homeless residents
Impacts of COVID-19 on State Aid

FY2020 and FY2021
State Revenue and Budget Outlook

- No Clear Answers Yet for FY ’20 or FY ’21
- Serious Recession is Hitting Massachusetts, Nation and World
- Depth and Length will Depend on How Long the COVID-19 Crisis Lasts
- State & Local Revenues will Fall Due to Economic Standstill
  - Capital Gains will Fall Due to Near-Collapse of the Financial Markets
  - Income Tax will Fall Due to Widespread Unemployment
  - Sales Taxes will Fall Due to Depressed Economic Activity
  - Gaming and Lottery Revenues Falling Steeply
  - State’s Delay of 2019 Income Tax Due Date will Create Cashflow Problems
  - Local Option Lodging and Meals Tax Revenues will Fall (hotel & dining standstill from March through June, and suppressed commerce beyond (20% loss in FY ’20 would be $80M and 50% loss in FY ’21 would be another $200M, with uneven impacts)
  - Federal Policy Preventing the Use of Aid to Fill Revenue Losses Must Be Reversed
State Revenue and Budget Outlook

- Legislature has Announced that the Fiscal 2021 Budget Process is Delayed
- Administration & Legislative Budget Writers Held April 15 Revenue Hearing to Agree on a Revised Revenue Forecast – Grim Outlook (MTF forecasts 14.1% decline, or $4.4 billion, which would force massive cuts, others say $5B)
- Legislature Unable to Meet in Full Session – Budget Process Unclear (perhaps it will be passed “in parts”)
- GOOD NEWS ... $3.5 Billion in the State Rainy Day Fund should Help to Mitigate Fiscal 2020 Revenue Shortfalls (and Increased Expenditures)
- GOOD NEWS ... Massachusetts Received $2.67 Billion from the Federal CARES Act to Pay for Unexpected/Unbudgeted COVID-19 Expenses; $215M for K-12 Education; FEMA 75% Reimb.; $40M CDBG for SOME (omits 35% of cities)
State Revenue and Budget Outlook

- Some History May Provide Some Guidance:
  - In the Great Recession, State Tax Revenues Dropped by 10+% and Unrestricted Aid was Cut by More than 20% (when Lottery & Additional Assistance were combined and cut)
  - But Education Aid (Chapter 70) was Not Cut as Deeply Due to Federal Stimulus Aid (ARRA)
  - New Local Option Meals & Higher Lodging Excise Helped, but those Revenues Threatened

- The Key Question is Whether the Federal Government will Provide New Stabilization Aid to Support State and Local Government
  - The MMA is Working with the National League of Cities to Call for AT LEAST $150 Billion in Aid to Protect and Preserve State & Municipal Services in a 4th Stimulation Package
  - This would Provide Massachusetts with Nearly $3 Billion for the State and Localities
  - Key Priority is Passage of the HR 6467 Coronavirus Community Relief Act (5 MA co-sponsors) – which would provide direct aid to all cities

- Without Federal Aid, the Budget Crisis will be Unnecessarily Painful
Significant State Aid Categories anticipated to be impacted by COVID

State Aid comprises approximately 16.6% of our General Fund Budget approximately $15.8 million

- Chapter 70 Education Aid approximately $8.5 million
- Unrestricted General Government Aid approximately $4.7 million
- Chapter 90 Roads - not part of the general fund budget, but a significant state revenue approximately $1,000,000
Status of FY2021-FY2025 Capital Improvement Program

FY2021 Capital Improvement Program
Limited Capital Improvement Program for FY2021

- Original Capital Improvement Program (CIP) for FY2021-2025 was initially delayed awaiting the outcome of the March 3, 2020 Proposition 2 ½ override which was then immediately followed by the COVID-19 emergency declaration

- CIP now delayed until budget projections relative to state aid and local receipts are known to preserve financial capacity

- Debt schedule will be revised lower debt service to create operating budget capacity in FY2021 – projects and associated borrowing delayed for one year

- Only critical time sensitive projects will be recommended for funding in FY2021 – all other projects will be pushed out one year
Fiscal Year FY2021 Budget
Impacts on Revenues, Expenditures and the Proposition 2 ½ Override
Reserves: Stabilization and Fiscal Stability Fund

Current Balances: Fiscal Stability Stabilization Fund $2.9 million
Capital Stabilization Fund $3.8 million, Stabilization Fund $5.1 million
**Estimated Revenue Impacts of COVID-19 on General Fund First Quarter FY21**

<table>
<thead>
<tr>
<th>Description</th>
<th>Impact (USD)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hotel/Motel 1st Quarter (May, June, July) 90% reduction</td>
<td>(170,000.00)</td>
</tr>
<tr>
<td>Meals 1st Quarter (May, June, July) 85% reduction</td>
<td>(160,000.00)</td>
</tr>
<tr>
<td>Adult Use Marijuana 1st Quarter (May, June, July) 67% reduction</td>
<td>(260,965.00)</td>
</tr>
<tr>
<td>Parking 1st Quarter (July, Aug, Sept) 75% reduction</td>
<td>(375,000.00)</td>
</tr>
<tr>
<td>Parking Tickets 1st Quarter (July, Aug, Sept) 75% reduction</td>
<td>(150,000.00)</td>
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<tr>
<td>Recreation Revenues 25% of annual revenues</td>
<td>(11,500.00)</td>
</tr>
<tr>
<td>Ambulance Revenues (estimate $100,000/mth reduction)</td>
<td>(300,000.00)</td>
</tr>
<tr>
<td>Permits Building, Wiring, Plumbing, W&amp;M (July, Aug, Sept) 15% reduction</td>
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<tr>
<td>Medicaid Schools</td>
<td>(50,000.00)</td>
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<tr>
<td>Interest on Investments</td>
<td>(50,000.00)</td>
</tr>
<tr>
<td><strong>Total Estimated Lost Revenue 1st Quarter:</strong></td>
<td><strong>(1,547,465.00)</strong></td>
</tr>
</tbody>
</table>

*Reductions in State Aid unknown at this point but anticipated to be significant*
FY2021 Expenditures – General Fund
Potential Impacts

▪ Ongoing COVID-19 expenses related to the city’s response to pandemic oversight, regulatory and administrative responsibilities, and relief and recovery activities, and required public health protective measures

▪ Reduction or elimination of services or programs in departments resulting in:
  ▪ some vacant positions not being filled
  ▪ staff reductions since 73% of the General Fund budget is salaries

▪ Reductions in employee benefits concurrent with staff reductions such as health insurance and Medicare

▪ Northampton Public Schools revised downward its FY2021 budget in recognition of COVID-19 induced budgetary constraints

▪ Elimination of annual contribution to Stabilization Fund, Cash Capital projects and reduction in Debt Service due to deferred bonding
Delayed Implementation of Proposition 2 ½ Override to FY2022

- On March 3, 2020, Northampton voters adopted a Proposition 2 1/2 Override authorizing the city to raise an additional $2.5 million dollars in revenue to support city and school services for the fiscal year beginning July 1, 2020.

- Just one week later on March 10, 2020, Governor Baker declared a state of emergency in response to the COVID-19 pandemic, a public health crisis that has created massive economic disruption, record unemployment, and an almost certain recession.

- Given the uncertain duration of the COVID-19 crisis and severe economic stress facing Northampton residents - including many furloughed or laid off from jobs and local businesses forced to close - we cannot in good conscience implement a voter-authorized property tax increase in just over two months.

- My proposed FY2021 budget will forgo the use of the $2.5 million in additional revenue and delay implementation of the Proposition 2 1/2 Override until FY2022 beginning July 1, 2021.